

# Vote 28

## Labour

### Adjusted budget summary

	2017/18			
R thousand	Main appropriation	Adjusted appropriation	Decrease	Increase
<b>Amount to be appropriated</b>	<b>3 065 821</b>	<b>3 055 821</b>	<b>(30 351)</b>	<b>20 351</b>
<i>of which:</i>				
Current payments	1 817 606	1 787 255	(30 351)	–
Transfers and subsidies	1 160 710	1 162 445	–	1 735
Payments for capital assets	87 505	106 121	–	18 616
Executive authority	Minister of Labour			
Accounting officer	Director-General of Labour			
Website address	www.labour.gov.za/DOL			

### Vote purpose

Play a significant role in reducing unemployment, poverty and inequality by pursuing the objectives of full and productive employment, and decent work for all, including: employment creation and enterprise development; standards and rights at work, including equality of opportunities; social protection; and social dialogue.

### Mid-year performance status

Indicator	Programme	Outcome	Annual performance		
			Projected for 2017/18 as published in the 2017 ENE	Achieved in the first six months of 2017/18 (April to September) <sup>1</sup>	Changed target for 2017/18
Number of employers inspected per year to determine compliance with employment law	Inspection and Enforcements Services	Outcome 4: Decent employment through inclusive economic growth	217 044	108 408	–
Percentage of reported incidents investigated and finalised within 90 days	Inspection and Enforcements Services		65%	65% (280/430)	–
Number of work seekers registered on the Employment Services of South Africa database per year	Public Employment Services		500 000	437 630	–
Number of registered work seekers provided with employment counselling per year	Public Employment Services		140 000	101 814	–
Number of employment opportunities registered on the Employment Services of South Africa database per year	Public Employment Services		60 000	58 527	–
Number of registered employment opportunities filled by registered work seekers per year	Public Employment Services		8 000	11 359	–
Number of pay scales assessed per year to reduce gaps in minimum wage determination	Labour Policy and Industrial Relations		2	2	–

1. Performance data has not been audited by the department.

### Mid-year progress

437 630 work seekers and 58 527 employment opportunities were registered on the employment services of South Africa database, and employment counselling was provided to 101 814 work seekers in the first half of 2017/18. This is due to an increase in the number of advocacy campaigns and exhibitions held, and improved systems and staff capacitation.

The annual target for the number of registered employment opportunities filled by registered work seekers has been exceeded by 3 359. This is due to the increase in the number of advocacy campaigns and exhibitions held, and improved staff capacitation in preparing for interviews and finding available opportunities for work seekers. This indicator also includes employment opportunities from the fourth quarter of 2016/17, which was reported only in 2017/18.

The department has achieved its annual target for the number of pay scales assessed per year to reduce gaps in minimum wage determination. These assessments were planned to be undertaken in the first six months of the year in working towards determining the national minimum wage.

The department is on track to meet its targets by the end of the financial year.

## Adjusted Estimates of National Expenditure 2017

Programme	Main appropriation R thousand	2017/18						Adjusted appropriation	
		Adjustments appropriation				Total adjustments appropriation			
		Roll-overs	Unforeseeable/ unavoidable	Virements and shifts	Declared unspent funds				
Administration	885 562	–	–	3 729	(1 500)	–	2 229	887 791	
Inspection and Enforcement Services	532 748	–	–	–	(1 500)	–	(1 500)	531 248	
Public Employment Services	561 113	–	–	(3 729)	–	–	(3 729)	557 384	
Labour Policy and Industrial Relations	1 086 398	–	–	–	(7 000)	–	(7 000)	1 079 398	
<b>Total</b>	<b>3 065 821</b>	–	–	–	(10 000)	–	(10 000)	<b>3 055 821</b>	
<b>Economic classification</b>									
<b>Current payments</b>	<b>1 817 606</b>	–	–	(20 351)	(10 000)	–	(30 351)	<b>1 787 255</b>	
Compensation of employees	1 224 502	–	–	(1 735)	(10 000)	–	(11 735)	1 212 767	
Goods and services	593 104	–	–	(18 616)	–	–	(18 616)	574 488	
<b>Transfers and subsidies</b>	<b>1 160 710</b>	–	–	1 735	–	–	1 735	<b>1 162 445</b>	
Provinces and municipalities	490	–	–	–	–	–	–	490	
Departmental agencies and accounts	962 182	–	–	–	–	–	–	962 182	
Foreign governments and international organisations	23 813	–	–	–	–	–	–	23 813	
Non-profit institutions	173 892	–	–	–	–	–	–	173 892	
Households	333	–	–	1 735	–	–	1 735	2 068	
<b>Payments for capital assets</b>	<b>87 505</b>	–	–	18 616	–	–	18 616	<b>106 121</b>	
Buildings and other fixed structures	14 000	–	–	–	–	–	–	14 000	
Machinery and equipment	73 505	–	–	18 556	–	–	18 556	92 061	
Software and other intangible assets	–	–	–	60	–	–	60	60	
<b>Total</b>	<b>3 065 821</b>	–	–	–	(10 000)	–	(10 000)	<b>3 055 821</b>	

### Programme 1: Administration

Subprogramme	Main appropriation R thousand	2017/18						Adjusted appropriation	
		Adjustments appropriation				Total adjustments appropriation			
		Roll-overs	Unforeseeable/ unavoidable	Virements and shifts	Declared unspent funds				
Ministry	31 053	–	–	100	–	–	100	31 153	
Management	251 361	–	–	4 796	(1 500)	–	3 296	254 657	
Corporate Services	276 204	–	–	(847)	–	–	(847)	275 357	
Office of the Chief Financial Officer	135 439	–	–	(320)	–	–	(320)	135 119	
Office Accommodation	191 505	–	–	–	–	–	–	191 505	
<b>Total</b>	<b>885 562</b>	–	–	3 729	(1 500)	–	2 229	<b>887 791</b>	
<b>Economic classification</b>									
<b>Current payments</b>	<b>831 520</b>	–	–	(14 814)	(1 500)	–	(16 314)	<b>815 206</b>	
Compensation of employees	384 564	–	–	(743)	(1 500)	–	(2 243)	382 321	
Goods and services	446 956	–	–	(14 071)	–	–	(14 071)	432 885	
<b>Transfers and subsidies</b>	<b>710</b>	–	–	743	–	–	743	<b>1 453</b>	
Provinces and municipalities	489	–	–	–	–	–	–	489	
Households	221	–	–	743	–	–	743	964	
<b>Payments for capital assets</b>	<b>53 332</b>	–	–	17 800	–	–	17 800	<b>71 132</b>	
Buildings and other fixed structures	14 000	–	–	–	–	–	–	14 000	
Machinery and equipment	39 332	–	–	17 800	–	–	17 800	57 132	
<b>Total</b>	<b>885 562</b>	–	–	3 729	(1 500)	–	2 229	<b>887 791</b>	

**Programme 2: Inspection and Enforcement Services**

Subprogramme	Main appropriation	2017/18					Adjusted appropriation
		Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds	Other adjustments	
R thousand							
Management and Support Services: Inspection and Enforcement Services	5 301	–	–	–	–	–	5 301
Occupational Health and Safety	29 714	–	–	–	–	–	29 714
Registration: Inspection and Enforcement Services	62 404	–	–	116	–	–	62 520
Compliance, Monitoring and Enforcement Services	421 356	–	–	(116)	(1 500)	–	419 740
Training of Staff: Inspection and Enforcement Services	5 387	–	–	–	–	–	5 387
Statutory and Advocacy Services	8 586	–	–	–	–	–	8 586
<b>Total</b>	<b>532 748</b>	–	–	–	(1 500)	–	<b>531 248</b>
<b>Economic classification</b>							
<b>Current payments</b>	<b>498 752</b>	–	–	(493)	(1 500)	–	<b>(1 993)</b>
Compensation of employees	433 177	–	–	(493)	(1 500)	–	(1 993)
Goods and services	65 575	–	–	–	–	–	65 575
<b>Transfers and subsidies</b>	<b>68</b>	–	–	493	–	–	<b>493</b>
Households	68	–	–	493	–	–	493
<b>Payments for capital assets</b>	<b>33 928</b>	–	–	–	–	–	<b>33 928</b>
Machinery and equipment	33 928	–	–	–	–	–	33 928
<b>Total</b>	<b>532 748</b>	–	–	–	(1 500)	–	<b>531 248</b>

**Programme 3: Public Employment Services**

Subprogramme	Main appropriation	2017/18					Adjusted appropriation
		Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds	Other adjustments	
R thousand							
Management and Support Services: Public Employment Services	44 282	–	–	(230)	–	–	(230)
Employer Services	105 721	–	–	(1 484)	–	–	(1 484)
Work Seeker Services	183 450	–	–	(2 245)	–	–	(2 245)
Designated Groups Special Services	12 722	–	–	–	–	–	12 722
Supported Employment Enterprises	147 497	–	–	–	–	–	147 497
Productivity South Africa	50 341	–	–	–	–	–	50 341
Unemployment Insurance Fund	1	–	–	–	–	–	1
Compensation Fund	15 917	–	–	–	–	–	15 917
Training of Staff: Public Employment Services	1 182	–	–	230	–	–	230
<b>Total</b>	<b>561 113</b>	–	–	(3 729)	–	–	<b>(3 729)</b>
<b>Economic classification</b>							
<b>Current payments</b>	<b>340 731</b>	–	–	(4 233)	–	–	<b>(4 233)</b>
Compensation of employees	304 941	–	–	(14)	–	–	(14)
Goods and services	35 790	–	–	(4 219)	–	–	(4 219)
<b>Transfers and subsidies</b>	<b>220 332</b>	–	–	14	–	–	<b>220 346</b>
Departmental agencies and accounts	66 259	–	–	–	–	–	66 259
Non-profit institutions	154 029	–	–	–	–	–	154 029
Households	44	–	–	14	–	–	14
<b>Payments for capital assets</b>	<b>50</b>	–	–	490	–	–	<b>490</b>
Machinery and equipment	50	–	–	430	–	–	430
Software and other intangible assets	–	–	–	60	–	–	60
<b>Total</b>	<b>561 113</b>	–	–	(3 729)	–	–	<b>(3 729)</b>
							<b>557 384</b>

**Programme 4: Labour Policy and Industrial Relations**

Subprogramme	Main appropriation	2017/18					Adjusted appropriation
		Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds	Other adjustments	
R thousand							
Management and Support Services: Labour Policy and Industrial Relations	15 981	–	–	(348)	–	–	(348) 15 633
Strengthen Civil Society	19 823	–	–	–	–	–	19 823
Collective Bargaining	15 521	–	–	270	–	–	270 15 791
Employment Equity	16 361	–	–	84	–	–	84 16 445
Employment Standards	24 591	–	–	(1 783)	(7 000)	–	(8 783) 15 808
Commission for Conciliation, Mediation and Arbitration	864 090	–	–	–	–	–	– 864 090
Research, Policy and Planning	10 413	–	–	(40)	–	–	(40) 10 373
Labour Market Information and Statistics	42 436	–	–	(883)	–	–	(883) 41 553
International Labour Matters	45 349	–	–	2 700	–	–	2 700 48 049
National Economic Development and Labour Council	31 833	–	–	–	–	–	– 31 833
<b>Total</b>	<b>1 086 398</b>	–	–	–	(7 000)	–	(7 000) <b>1 079 398</b>
<b>Economic classification</b>							
<b>Current payments</b>	<b>146 603</b>	–	–	(811)	(7 000)	–	(7 811) <b>138 792</b>
Compensation of employees	101 820	–	–	(485)	(7 000)	–	(7 485) 94 335
Goods and services	44 783	–	–	(326)	–	–	(326) 44 457
<b>Transfers and subsidies</b>	<b>939 600</b>	–	–	<b>485</b>	–	–	<b>485</b> 940 085
Provinces and municipalities	1	–	–	–	–	–	– 1
Departmental agencies and accounts	895 923	–	–	–	–	–	– 895 923
Foreign governments and international organisations	23 813	–	–	–	–	–	– 23 813
Non-profit institutions	19 863	–	–	–	–	–	– 19 863
Households	–	–	–	485	–	–	485 485
<b>Payments for capital assets</b>	<b>195</b>	–	–	<b>326</b>	–	–	<b>326</b> <b>521</b>
Machinery and equipment	195	–	–	326	–	–	326 521
<b>Total</b>	<b>1 086 398</b>	–	–	–	(7 000)	–	(7 000) <b>1 079 398</b>

**Details of adjustments to Estimates of National Expenditure 2017****Virements and shifts within votes****Programmes**

1. Administration
2. Inspection and Enforcement Services
3. Public Employment Services
4. Labour Policy and Industrial Relations

**FROM:**

Programme by economic classification	Motivation	R thousand	TO:		
			Programme by economic classification	Motivation	R thousand
<b>Programme 1</b>		(18 543)	<b>Programme 1</b>		<b>18 543</b>
Compensation of employees	Vacant posts <sup>1</sup>	(743)	Households	Leave gratuities	743
Goods and services	Cost containment measures effected on computer services	(17 800)	Machinery and equipment	Desktops and laptops	17 800
Shifts within the programme as a percentage of the programme budget	2.2%				
<b>Virements to other programmes as a percentage of the programme budget</b>	<b>0.0%</b>				
<b>Programme 2</b>		(493)	<b>Programme 2</b>		<b>493</b>
Compensation of employees	Vacant posts <sup>1</sup>	(493)	Households	Leave gratuities	493
Shifts within the programme as a percentage of the programme budget	0.1%				
<b>Virements to other programmes as a percentage of the programme budget</b>	<b>0.0%</b>				
<b>Programme 3</b>		(4 233)	<b>Programme 1</b>		<b>3 729</b>
Goods and services	Centralisation of payments for cleaning, communication and security services	(3 729)	Goods and services	Cleaning, communication and security services	3 729
	Cost containment measures effected on venues and facilities	(490)	<b>Programme 3</b>		<b>504</b>
Compensation of employees	Vacant posts <sup>1</sup>	(14)	Machinery and equipment	IT hardware	430
Shifts within the programme as a percentage of the programme budget	0.1%		Software and other intangible assets	Upgrade and maintenance psychometric assessment test	60
<b>Virements to other programmes as a percentage of the programme budget</b>	<b>0.7%</b>		Households	Leave gratuities	14

FROM:			TO:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme 4		(811)	Programme 4		811
Compensation of employees	Vacant posts <sup>1</sup>	(485)	Households	Leave gratuities	485
Goods and services	Cost containment measures effected on consultants	(326)	Machinery and equipment	Office furniture	326
Shifts within the programme as a percentage of the programme budget	0.3%				
Virements to other programmes as a percentage of the programme budget	0.0%				
Total		(24 080)			24 080

1. National Treasury approval has been obtained.

## Declared unspent funds – R10 million

R10 million in unspent funds has been declared on compensation of employees due to vacant posts that could not be filled.

Programme 1: Administration

R1.5 million

Programme 2: Inspection and Enforcement Services

R1.5 million

Programme 4: Labour Policy and Industrial Relations

R7 million

## Expenditure outcome for 2016/17 and actual expenditure for 2017/18

Programme	2016/17 Audited outcome				2017/18 Actual expenditure				Apr 17 - Sep 17 % of adjusted appropriation	
	R thousand	Adjusted appropriation	Apr 16 - Sep 16	% of adjusted appropriation	Apr 16 - Mar 17	% of adjusted appropriation	Adjusted appropriation	Adjusted appropriation/ Total (%)		
Administration	856 614	341 473	39.9		819 070	95.6	887 791	29.1	363 513	40.9
Inspection and Enforcement Services	509 341	227 089	44.6		464 269	91.2	531 248	17.4	229 519	43.2
Public Employment Services	507 203	226 172	44.6		524 879	103.5	557 384	18.2	222 771	40.0
Labour Policy and Industrial Relations	969 719	611 359	63.0		953 367	98.3	1 079 398	35.3	514 400	47.7
<b>Total</b>	<b>2 842 877</b>	<b>1 406 093</b>	<b>49.5</b>		<b>2 761 585</b>	<b>97.1</b>	<b>3 055 821</b>	<b>100.0</b>	<b>1 330 203</b>	<b>43.5</b>
<b>Economic classification</b>										
<b>Current payments</b>	<b>1 675 880</b>	<b>714 828</b>	<b>42.7</b>		<b>1 545 323</b>	<b>92.2</b>	<b>1 787 255</b>	<b>58.5</b>	<b>743 678</b>	<b>41.6</b>
Compensation of employees	1 107 970	502 286	45.3		1 064 694	96.1	1 212 767	39.7	515 978	42.5
Goods and services	567 910	212 542	37.4		480 629	84.6	574 488	18.8	227 700	39.6
<b>Transfers and subsidies</b>	<b>1 063 403</b>	<b>665 388</b>	<b>62.6</b>		<b>1 073 153</b>	<b>100.9</b>	<b>1 162 445</b>	<b>38.0</b>	<b>569 337</b>	<b>49.0</b>
Provinces and municipalities	701	320	45.6		586	83.6	490	0.0	314	64.1
Departmental agencies and accounts	868 294	582 108	67.0		879 423	101.3	962 182	31.5	484 038	50.3
Higher education institutions	-	-	-		19 719	-	-	0.0	-	-
Foreign governments and international organisations	21 957	1	0.0		-	0.0	23 813	0.8	-	0.0
Non-profit institutions	169 644	80 430	47.4		168 787	99.5	173 892	5.7	82 931	47.7
Households	2 807	2 529	90.1		4 638	165.2	2 068	0.1	2 054	99.3
<b>Payments for capital assets</b>	<b>103 594</b>	<b>25 876</b>	<b>25.0</b>		<b>140 541</b>	<b>135.7</b>	<b>106 121</b>	<b>3.5</b>	<b>17 188</b>	<b>16.2</b>
Buildings and other fixed structures	28 000	774	2.8		29 198	104.3	14 000	0.5	336	2.4
Machinery and equipment	75 594	25 102	33.2		64 977	86.0	92 121	3.0	16 852	18.3
Software and other intangible assets	-	-	-		46 366	-	-	0.0	-	-
<b>Payments for financial assets</b>	<b>-</b>	<b>1</b>	<b>-</b>		<b>2 568</b>	<b>-</b>	<b>-</b>	<b>0.0</b>	<b>-</b>	<b>-</b>
<b>Total</b>	<b>2 842 877</b>	<b>1 406 093</b>	<b>49.5</b>		<b>2 761 585</b>	<b>97.1</b>	<b>3 055 821</b>	<b>100.0</b>	<b>1 330 203</b>	<b>43.5</b>

## Expenditure trends for the first six months of 2017/18

Total expenditure in 2016/17 was R2.8 billion, or 97.1 per cent of the 2016/17 adjusted appropriation. Expenditure in the first six months of 2017/18 was R1.3 billion, or 43.5 per cent of the adjusted appropriation of R3.1 billion for the year. In comparison, mid-year expenditure in 2016/17 was R1.4 billion, or 49.5 per cent of the 2016/17 adjusted appropriation. Compared to the first six months of 2016/17, expenditure over the same period in 2017/18 decreased by R75.9 million, or 5.4 per cent. The first tranche payment to departmental agencies and accounts was higher in 2016/17. Spending on buildings and other fixed structures has also been slow because of delays in receiving invoices, as has spending on machinery and equipment, because of a pending review on the procurement of vehicles for the department's fleet.

## Departmental receipts

	R thousand	2016/17				2017/18				
		Audited outcome		Actual receipts		Budget estimate	Adjusted estimate	Adjusted receipts estimate/Total (%)	Apr 17 - Sep 17 % of Apr 16 - Sep 17 % of adjusted estimate	
		Apr 16 - Sep 16	% of adjusted estimate	Apr 16 - Mar 17	% of adjusted estimate					
<b>Departmental receipts</b>	<b>12 866</b>	<b>6 433</b>	<b>50.0</b>	<b>11 702</b>	<b>91.0</b>	<b>11 606</b>	<b>17 168</b>	<b>100.0</b>	<b>9 998</b>	<b>58.2</b>
Sales of goods and services produced by department	4 808	2 404	50.0	4 530	94.2	4 501	4 441	25.9	2 243	50.5
Sales of scrap, waste, arms and other used current goods	44	22	50.0	25	56.8	25	37	0.2	18	48.6
Transfers received	–	–	–	–	–	–	244	1.4	–	–
Fines, penalties and forfeits	1 040	520	50.0	1 011	97.2	60	1 020	5.9	510	50.0
Interest, dividends and rent on land	1 252	626	50.0	1 377	110.0	1 460	1 460	8.5	718	49.2
Sales of capital assets	32	16	50.0	29	90.6	500	300	1.7	–	–
Transactions in financial assets and liabilities	5 690	2 845	50.0	4 730	83.1	5 060	9 666	56.3	6 509	67.3
<b>Total</b>	<b>12 866</b>	<b>6 433</b>	<b>50.0</b>	<b>11 702</b>	<b>91.0</b>	<b>11 606</b>	<b>17 168</b>	<b>100.0</b>	<b>9 998</b>	<b>58.2</b>

## Revenue trends for the first six months of 2017/18

Revenue in the first six months of 2017/18 was R10 million, or 58.2 per cent of the adjusted revenue estimate of R17.2 million for the year. In comparison, mid-year revenue in 2016/17 was R6.4 million, or 50 per cent of the 2016/17 adjusted estimate. Compared to the first six months of 2016/17, revenue over the same period in 2017/18 increased by R3.6 million, or 55.4 per cent. This is mainly due to expenditure recovered from the department's travel agent, and the preceding financial year's agency services for the Unemployment Insurance Fund and the Compensation Fund.

## Changes to transfers and subsidies

### Summary of changes to transfers and subsidies per programme

R thousand	Main appropriation	2017/18						Adjusted appropriation	
		Adjustments appropriation							
		Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds	Other adjustments	Total adjustments appropriation		
Administration									
Households									
Social benefits									
Current	221	–	–	466	–	–	466	687	
Employee social benefits	221	–	–	466	–	–	466	687	
Households									
Other transfers to households									
Current	–	–	–	277	–	–	277	277	
Employee social benefits	–	–	–	277	–	–	277	277	

**Summary of changes to transfers and subsidies per programme (continued)**

R thousand	Main appropriation	2017/18					Adjusted appropriation
		Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Declared unspent funds	Other adjustments	
<b>Inspection and Enforcement Services</b>							
<b>Households</b>							
<b>Social benefits</b>							
<b>Current</b>	<b>68</b>	–	–	<b>479</b>	–	–	<b>479</b>
Employee social benefits	68	–	–	479	–	–	479
<b>Households</b>							
<b>Other transfers to households</b>							
<b>Current</b>	<b>–</b>	–	–	<b>14</b>	–	–	<b>14</b>
Employee social benefits	–	–	–	14	–	–	14
<b>Public Employment Services</b>							
<b>Households</b>							
<b>Social benefits</b>							
<b>Current</b>	<b>44</b>	–	–	<b>14</b>	–	–	<b>14</b>
Employee social benefits	44	–	–	14	–	–	14
<b>Labour Policy and Industrial Relations</b>							
<b>Households</b>							
<b>Social benefits</b>							
<b>Current</b>	<b>–</b>	–	–	<b>485</b>	–	–	<b>485</b>
Employee social benefits	–	–	–	485	–	–	485

